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3 **NEW REGULATIONS –**  
4 **801 CMR 52.00 MUNICIPAL HEALTH INSURANCE**  
5

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29 *52.01 General provisions*

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31 *(1) Authority*

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33 (a) 801 CMR 51.00 is adopted by the Secretary of Administration and Finance,  
34 under the authority of M.G.L. c. 32B, §21 to carry out the process by which  
35 political subdivisions elect to change health insurance benefits under M.G.L. c.  
36 32B, §§ 21-23.

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38 (b) The process set forth in 801 CMR 52.00 shall be followed each time a political  
39 subdivision elects to change health insurance benefits under the process  
40 authorized by M.G.L. c. 32B, §§21- 23 (the implementation process), except that  
41 acceptance under M.G.L. c. 32B, § 21(a) need only occur once.  
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43 *(2) Definitions*

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45 Unless otherwise provided, terms shall have the meanings assigned to them in  
46 M.G.L. c. 32B. The following terms shall have the following meanings:

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“Collective bargaining unit” means an employee organization as defined in M.G.L. c. 150E, §1 that is acting as the exclusive bargaining representation of the bargaining unit. Notice to a collective bargaining unit under 801 CMR 52.02 shall be made to the principal officer of each bargaining unit.

“Impartial member” means the member of the review panel selected from a list of 3 potential members provided by the Secretary of Administration and Finance under the process set forth in 801 CMR 52.05(1).

“Implementation notice” means the notice required under M.G.L. c. 32B, §21(b) of the intent to enter into negotiations to implement proposed changes to health insurance benefits.

“Insurance advisory committee” means an advisory committee established by a public authority as specified in M.G.L. c. 32B, §3.

“Limited provider network” means a reduced or selective provider network which is smaller than a carrier’s general provider network and from which the carrier may choose to exclude from participation other providers who participate in the carrier’s regional provider network or general provider network for the purpose of reducing premium costs but which offers the same benefits to those provided by the carrier’s general provider network .

“Maximum possible savings” is used to determine whether a proposal to transfer subscribers to the Commission would achieve at least five percent greater savings than the maximum possible savings that would be attained by plan design changes authorized under M.G.L. c. 32B, § 22 and means the savings that would be realized for the first 12 months if a political subdivision were to provide health insurance coverage to its subscribers by implementing changes to health insurance benefits that equal the dollar amounts of the most-subscribed plan’s design features for the same or most similar benefits offered by the commission for a non-Medicare plan under section 4 of M.G.L. c. 32A and for a Medicare-extension plan under section 10C and section 14 of M.G.L. c. 32A. Where the political subdivision currently does not offer a tiered provider network, the maximum possible savings shall be calculated by comparing the savings that would result if the dollar amounts of the co-pays, deductibles and other cost-sharing plan design features in the political subdivision’s plan equaled the dollar amounts of the co-pays, deductibles and other cost-sharing plan design features under tier 2 of the commission’s most-subscribed plan. Where the political subdivision currently offers a tiered provider network that is tiered differently from the tiering in the commission’s most-subscribed plan, the maximum possible savings shall be calculated by assuming the co-pays, deductibles and cost-sharing plan design features in each tier of the political subdivision’s plan are equal to those in the same tier of the commission’s most-subscribed plan, beginning with a

93 comparison of the highest tier. If the political subdivision’s plan has fewer tiers  
94 than the commission’s plan, the political subdivision’s highest tier shall be  
95 compared to the commission’s tier 3, and the second highest tier to the  
96 commission’s tier 2.

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99 “Mitigation proposal” means a proposal to mitigate, moderate or cap the impact  
100 of these changes for subscribers, including retirees, low income subscribers and  
101 subscribers with high out-of-pocket health care costs, who would otherwise be  
102 disproportionately affected.

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105 “Public Employee Committee” means the committee established under M.G.L. c.  
106 32B, §19 or § 21. If a public employee committee has not been established under  
107 Section 19, a public employee committee shall be established exclusively to  
108 negotiate changes under Sections 21 to 23, and shall be established in the same  
109 form and with the same percent votes as prescribed in the fifth paragraph of  
110 subsection (a) of Section 19. A public employee committee established under  
111 Section 21 exclusively to negotiate changes under M.G.L. c. 32B, §§ 21 to 23  
112 shall be considered dissolved upon completion of the process described in those  
113 sections.

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115 “RSCME” means the Retired State, County and Municipal Employees  
116 Association, located at 11 Beacon Street, Suite 321, Boston, MA 02108.

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118 “Review panel” means the municipal health insurance review panel comprised of  
119 3 members, 1 of whom shall be appointed by the public employee committee, 1 of  
120 whom shall be appointed by the public authority and 1 of whom shall be selected  
121 under the process set forth in 801 CMR 52.05(1).

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124 “Secretary” means the Secretary of Administration and Finance.

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126 “Tiered provider network” means a provider network in which a carrier assigns  
127 providers to different benefit tiers based on the carrier’s assessment of a  
128 provider’s cost efficiency and quality, and in which insureds pay the cost-sharing  
129 (copayment, coinsurance or deductible) associated with a provider’s assigned  
130 benefit tiers.

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133 *(3) Notices.*

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135 (a) All notices provided under 801 CMR 52.00 shall be sent by certified mail,  
136 delivery confirmation and return receipt requested, and a copy shall be sent to the  
137 Secretary. Either post office evidence of attempted delivery or return receipts shall be  
138 prima facie evidence of the time of receipt.

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140 (b) All notices to the Secretary shall be sent electronically to:  
141 MunicipalHealth@state.ma.us.  
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147 *52.02 The vote by a political subdivision to implement changes in group health insurance*  
148 *benefits under M.G.L. c. 32B, §§ 21-23*  
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151 (1) *Advance notice of intent to vote.*  
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153 At least two calendar days in advance of any vote electing to change group health  
154 insurance under the process authorized by M.G.L. c. 32B, §§ 21-23, the  
155 appropriate public authority shall send a notice to each collective bargaining unit  
156 to which the authority provides health insurance benefits and to the Retired State,  
157 County Municipal Employees Association (RSCME) that the political subdivision  
158 intends to vote on whether to implement the process. The vote of the political  
159 subdivision under M.G.L. c. 32B, § 21(a) may be in the following form: “The  
160 [name of political subdivision] elects to engage in the process to change health  
161 insurance benefits under M.G.L. c. 32B, §§ 21-23.”  
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163 (2) *Notice of vote, request for name and contact information for public employee*  
164 *committee representatives, and number of eligible unit members.*  
165

166 (a) A political subdivision which has elected under M.G.L. c. 32B, §21(a) to  
167 change health insurance benefits under M.G.L. c. 32B, §§ 22-23, shall, before  
168 implementing any changes, evaluate its health insurance coverage and determine  
169 the savings that may be realized after the first 12 months of implementation of  
170 cost-sharing plan design changes or upon transfer of its subscribers to the  
171 commission. The appropriate public authority shall then notify its insurance  
172 advisory committee, or such committee’s regional or district equivalent, of its  
173 estimated savings. The notice shall include all the information required in  
174 section 52.03. In any political subdivision in which an insurance advisory  
175 committee has not already been established under M.G.L. c. 32B, §3, the  
176 appropriate public authority shall notify the president of each organization of  
177 employees affected and shall designate and notify a retiree of a governmental unit  
178 as a member of the committee. The insurance advisory committee, within 10 days  
179 after receiving this notice, shall meet with the appropriate public authority to  
180 discuss its estimated savings and any reports or other documentation requested by  
181 the insurance advisory committee before that meeting. If the committee does not  
182 meet within 10 days after receiving proper notice, it shall be considered to have  
183 discussed the matter with the appropriate public authority.  
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186 (b) Not later than 2 business days after the insurance advisory committee meets  
187 with the appropriate public authority or 10 days after the insurance advisory  
188 committee receives notice from the appropriate public authority, whichever  
189 occurs first, a political subdivision which has elected under M.G.L. c. 32B, §  
190 21(a) to make changes under M.G.L. c. 32B, §§ 22 or 23 shall, provide a notice of  
191 its decision, in writing, to the president or designee of each collective bargaining  
192 unit and to the RSCME and shall include the number of employees eligible for  
193 health insurance under M.G.L. c. 32B employed in each bargaining unit of the  
194 political subdivision.

195  
196 (c) In any political subdivision which has not previously formed a public  
197 employee committee under M.G.L. c. 32B, §19 of this chapter, the notice shall  
198 request that each of the collective bargaining units and the RSCME provide the  
199 name, address, phone number, and email address of its designated public  
200 employee committee representative.

201  
202 (d) Where a public employee committee already exists under M.G.L. c. 32B, §  
203 19, each collective bargaining unit and RSCME shall, within 2 business days of  
204 receipt of notice under this section, provide the appropriate public authority with  
205 the name, address, phone number and email address of its designated public  
206 employee committee representative. If no public employee committee exists at  
207 the time of receipt of the notice, each collective bargaining unit and RSCME shall  
208 designate a representative to a public employee committee exclusively to  
209 negotiate changes under M.G.L. c. 32B, §§21-23 and provide the appropriate  
210 public authority with the name, address, phone number and email address of its  
211 designated public employee committee representative within 5 business days after  
212 receipt of notice under 801 CMR 52.02(3). If no public employee committee  
213 exists at the time of receipt of notice from the political subdivision and the  
214 appropriate public authority has not received this information from a collective  
215 bargaining unit or RSCME within 5 business days, the collective bargaining unit's  
216 principal officer shall be the unit's representative on the public employee  
217 committee, the president of the RSCME shall be its representative on the public  
218 employee committee, and the appropriate public authority shall send the notice  
219 specified under 801 CMR 52.03 to the collective bargaining unit's principal  
220 officer and to RSCME's president.

221  
222 *52.03 The Implementation Notice/(Notification by public authority to its public employee*  
223 *committee of its intention to enter into negotiations to implement changes to its health insurance*  
224 *benefits under M.G.L. c. 32B, §21)*

225  
226 The appropriate public authority shall give the written notice required in M.G.L. c. 32B,  
227 § 21(b) to the insurance advisory committee in accordance with Section 52.02(2)(a) and,  
228 not later than 2 business days following the appropriate public authority's receipt of  
229 notice of the representatives of the public employee committee under Section  
230 52.02(2)(d), to each public employee committee representative identified by the

231 collective bargaining units and the RSCME. The notice shall include the following  
232 information:

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(a) the proposed changes to the political subdivision's health insurance benefits,  
236 including:

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(i) a description of the political subdivision's current health  
insurance plans and each plan's co-pays, deductibles and other  
cost-sharing plan design features, enrollment (broken out by  
enrollment in individual, individual plus one, and family plans),  
annual premium total cost, and percentage of premium total cost  
paid by political subdivision;

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(ii) a description of the proposed changes, including:(a) the  
earliest practical date for implementing the changes under law;(b)  
each plan to be offered, and the projected enrollment under each  
plan, including continued projected enrollment for subscribers  
covered by existing collective bargaining agreements that specify  
plan design features; retirees enrolled and being transferred for the  
first time to Medicare under M.G. L. c. 32B, § 18A and Medicare  
supplemental health insurance plans; and subscribers moved to the  
new, proposed insurance plans; and (c) the proposed dollar  
amounts for each plan's co-pays, deductibles and other cost-  
sharing plan design features. A proposal shall not include a health  
benefit plan design feature which seeks to achieve premium  
savings by offering a limited network of providers unless the  
appropriate public authority also offers a health benefit plan to all  
subscribers that does not contain a limited network of providers.

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(b). the co-payments, deductibles, tiered provider network co-payments and other  
cost-sharing plan design features for the same or most similar benefits of the non-  
Medicare plan and the co-payments, deductibles, and other cost-sharing plan  
design features for the same or most similar benefits of the Medicare-extension  
plan with the largest subscriber enrollment offered by the Commission, as  
provided by the Commission under M.G.L. c. 32B, §28;

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(c). the appropriate public authority's estimate of anticipated savings of such  
changes and the supporting information and analysis, including but not limited to:

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i. the total projected premium costs and enrollment of plans under  
the existing coverage for the first 12-month period in which the  
appropriate public authority seeks to make changes as if no such  
changes were made,

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ii. the anticipated total projected premium costs of plans, including plans with the proposed changes, and anticipated enrollment for the same 12-month period,

iii. the analysis that the appropriate public authority has to support its estimate of savings and the projected premium costs which may include quotes or bids from any insurance plan, third party administrator or insurance broker regarding the total premium cost of such plans with and without the proposed changes; demographic data regarding the number of employees, the number of subscribers, the number of subscribers enrolled in non-Medicare plans (by coverage -family or individual) and Medicare-extension plans; any data regarding out-of-pocket costs paid by subscribers; and any other factors relied upon by the appropriate public authority, including any information provided by an actuary or other consultant in developing the savings estimate.

If the appropriate public authority has indicated that it is considering transferring to the commission, it shall include in its analysis the estimates regarding plan choice that subscribers will make if transferred to the commission.

The savings estimate shall not take into account: savings resulting from transferring eligible retirees to Medicare under M.G.L. c. 32B, § 18A, but the savings estimate shall include savings due to proposed increases in dollar amounts for co-pays and deductibles for Medicare-extension plans under M.G.L. c. 32B, § 22 or the savings resulting from the transfer to Commission’s medicare extension plans under M.G.L. c. 32B, §23.

The savings estimate shall be calculated based on the number of subscribers who will be covered under the proposed plans, including subscribers covered by existing collective bargaining agreements for whom implementation of the proposed changes would be delayed under St. 2011, c. 69, § 4. The appropriate public authority shall allocate funds to the mitigation plan in proportion to the number of total subscribers who will be covered under the proposed plan, with additional funds allocated when the plan changes are implemented for additional subscribers. Subscribers will not be eligible for mitigation funds before they are transferred to the new plans.

321 If the proposed change involves a transfer of health insurance  
322 coverage of subscribers to the commission, the savings estimate  
323 shall be based on a determination of maximum possible savings.  
324

- 325 (d) the mitigation proposal, including:  
326 (i) the estimate of the cost to fund the proposal and what  
327 percentage that cost is of the savings;  
328 (ii) an explanation and rationale for the proposal;  
329 (iii) the manner in which it affects various subscribers, including  
330 those disproportionately affected;  
331 (iv) the manner of distribution or allocation of estimated savings  
332 from the proposal.  
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338 *52.04 The 30-day negotiation period*  
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340 (1) The 30 (calendar) day negotiation period shall commence when each member of the  
341 public employee committee has received the implementation notice, with the information  
342 required under Section 52.03, in the manner specified under 801 CMR 52.01(3).  
343

344 (2) The negotiations between the public employee committee and the appropriate public  
345 authority may include all aspects of the public authority's proposal. The parties are  
346 encouraged to negotiate in good faith.  
347

348 (3) The public authority shall not implement any changes in health insurance benefits  
349 during negotiations absent mutual agreement of the public employee committee and the  
350 appropriate public authority.  
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352 (4) Any agreements reached between the public employee committee and the appropriate  
353 public authority shall be reduced to writing, and executed by the parties within the 30-day  
354 period.  
355

356 (a) A written agreement shall include the plan design changes or transfer to the  
357 Commission, the process to notify subscribers of the changes, the timeframe to  
358 implement the changes and the mitigation plan. The same information required  
359 for the appropriate public authority's proposal under Section 52.03 shall be  
360 included in the agreement or in a separate document accompanying it. The  
361 appropriate public authority shall send a copy of the agreement and other  
362 documents accompanying it to the Secretary within 3 business days after  
363 execution of the agreement, and shall send notice to the health insurance review  
364 panel created under 801 CMR 52.05 that there is no need for its services.  
365

366 (5) All subscribers shall be provided with at least 60 days advance notice in accordance  
367 with M.G.L. c. 175, §24B, of any changes in plan design, including an agreement to  
368 transfer to the Commission. Notice shall not be effective until the changes are included  
369 in a written agreement between the appropriate public authority and the public employee  
370 committee under this section or a written decision of the review panel under Section  
371 52.06.

372  
373 (6) If the appropriate public authority and the public employee committee are able to  
374 reach a written agreement within 30 calendar days, the agreement shall be binding on all  
375 subscribers and their representatives, and the public authority shall implement the  
376 changes agreed to in the written agreement as quickly as practicable and in observance of  
377 the 60-day notice requirement identified above in 801 CMR 52.04(4)(b).

378  
379 (7) If the change is to transfer subscribers to the Commission, the notice shall include  
380 information about the Commission plans, the enrollment process, and any other  
381 information specified by the Commission in its rules and regulations issued under M.G.L.  
382 c. 32B, §23 relating to the process by which subscribers shall be transferred to the  
383 Commission.

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385 *52.05 Health insurance review panel*

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387 *(1) Creation of the panel*

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389 (a) The appropriate public authority shall notify the Secretary in writing within 3  
390 business days after the beginning of the 30-day negotiation period under 801  
391 CMR 52.04. The notice shall include the start and end dates of the 30-day  
392 negotiation period, and the name and contact information of the public authority's  
393 representative for the health insurance review panel. The appropriate public  
394 authority shall provide each member of the public employee committee with a  
395 copy of the notice to the Secretary.

396  
397 (b) Within 3 business days after receiving copies of notice to the Secretary under  
398 (a), the public employee committee shall select one representative for the panel  
399 and give notice to the appropriate public authority and the Secretary. Within 10  
400 days after receiving this notice, the Secretary shall provide the appropriate public  
401 authority, the public employee committee, and the public authority and public  
402 employee committee representatives ("the parties") with a list ("the list") of 3  
403 qualified, impartial potential members available to serve on the review panel.  
404 Impartial members shall have professional experience in dispute mediation and  
405 professional experience in municipal finance or municipal health benefits. The  
406 Secretary shall also provide the parties with the name of an actuary selected by  
407 the Commission to assist the panel in verifying the savings calculations if no  
408 agreement is reached within the 30-day period and a panel is convened.

409

410 (c) Within 3 business days after receiving the list, the appropriate public authority  
411 and the public employee committee shall jointly select the third member for the  
412 panel from the list and shall notify the Secretary of their joint selection.  
413

414 (d) If the appropriate public authority and the public employee committee cannot  
415 agree within 3 business days on which person from the list to select as the third  
416 member of the review panel, the notice by the public authority to the Secretary  
417 shall include notification that the parties have been unable to reach agreement of  
418 the selection of a name from the list of potential impartial panel members. If the  
419 public authority and the public employee committee cannot agree, the Secretary  
420 shall appoint the impartial member from the list and notify the parties not later  
421 than the end of the 30-day negotiation period.  
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425 (2) If the appropriate public authority and the public employee committee are  
426 unable to reach a written agreement on the public authority's proposal within 30  
427 calendar days, the matter shall be submitted to the municipal health insurance  
428 review panel. The appropriate public authority shall submit its original proposal to  
429 the panel within 3 business days after the end of the 30-day negotiation period,  
430 with a copy sent to the Secretary and each member of the public employee  
431 committee. The appropriate public authority shall submit to the panel the same  
432 proposal that it made to the public employee committee. If the proposal includes  
433 the introduction of a limited network plan, the appropriate public authority shall  
434 provide an enrollment survey, a determination of which subscribers would enroll  
435 in a broad plan and which subscribers would enroll in a limited network plan, and  
436 the effect that the addition of a limited network plan would have on total premium  
437 costs and on disproportionately affected subscribers. The results of the  
438 enrollment survey shall be considered in the savings analysis.  
439

440 (3) The public employee committee shall also submit any alternate mitigation  
441 proposal to the panel and any other information the public employee committee  
442 wants the panel to consider with respect to any other matters before them within 3  
443 business days after the end of the 30-day negotiation period, with a copy sent to  
444 the Secretary and the other parties.  
445

446  
447 (4) Any fee or compensation provided to the impartial panel member for service  
448 on the panel shall be shared equally between the public employee committee and  
449 the appropriate public authority. The impartial members selected from the lists  
450 provided by the Secretary will be reimbursed only for reasonable travel expenses.  
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452 *52.06 The health insurance review panel review process*  
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455 (1) At any time before the panel has made decisions in accordance with this  
456 section, the parties may agree in writing, with copies to the panel and the  
457 Secretary, to terminate or suspend the review process for a stated period of time  
458 because they have reached an agreement, would like additional time to negotiate  
459 an agreement under Section 52.04, have mutually decided to return to collective  
460 bargaining pursuant to M.G.L. c. 150E or have mutually decided to resume  
461 negotiations under M.G.L. c. 32B, § 19.  
462

463 (2) If both parties have not mutually agreed to terminate the review process,  
464 within 2 business days after receipt of notice of submission to the panel, the  
465 impartial member of the review panel shall fix a time, date, and place for the  
466 panel to convene and shall give notice to the parties.  
467

468 (3) Meetings of the panel shall be conducted under the Open Meeting Law. The  
469 impartial member shall chair the panel's meetings and shall arrange for suitable  
470 records to be kept. The impartial member shall ensure that each member receives  
471 advance notice of the time, place and agenda for each meeting. All decisions  
472 shall be by recorded vote.  
473

474 (4) When the panel convenes on the date and time set by the impartial panel  
475 member, the panel shall do the following:  
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478 *(a) Review the public authority's proposed changes*  
479

480 (1) Determine within 10 days whether the proposed increased  
481 dollar amounts for co-payments, deductibles, and other cost-  
482 sharing plan design features for the non-Medicare plan under  
483 M.G.L. c. 32B, § 22 exceed the dollar amounts of the plan design  
484 features for the same or most similar benefits offered by the  
485 commission for the non-Medicare plan under section 4 of M.G.L.  
486 c.32A with the largest subscriber enrollment,. If such increased  
487 amounts do not exceed the dollar amounts of the plan design  
488 features for the same or most similar benefits offered by the  
489 commission for the non-Medicare plan under section 4 of chapter  
490 32A with the largest subscriber enrollment, the panel shall approve  
491 the appropriate public authority's immediate implementation of the  
492 proposed changes under M.G.L. c. 32b, § 22, subject to Section  
493 52.07. Where the political subdivision is not proposing a tiered  
494 provider network, the determination shall be made by comparing  
495 the savings that would result if the dollar amounts of the co-pays,  
496 deductibles and other cost-sharing plan design features in the  
497 political subdivision's plan equaled the dollar amounts of the co-  
498 pays, deductibles and other cost-sharing plan design features under  
499 tier 2 of the commission's most-subscribed plan. Where the  
500 political subdivision currently is proposing a tiered provider

501 network that is tiered differently from the tiering in the  
502 commission's most-subscribed plan, the determination shall be  
503 made by assuming the co-pays, deductibles and cost-sharing plan  
504 design features in each tier of the political subdivision's plan are  
505 equal to those in the same tier of the commission's most-  
506 subscribed plan, beginning with a comparison of the highest tier.  
507 If the political subdivision's plan has fewer tiers than the  
508 commission's plan, the political subdivision's highest tier shall be  
509 compared to the commission's tier 3, and the second highest tier to  
510 the commission's tier 2.

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513 (2) Determine within 10 days whether the proposed increased  
514 dollar amounts for co-payments and deductibles proposed for a  
515 Medicare-extension plan under M.G.L. c. 32B, §22 exceed the  
516 dollar amounts of the plan design features for the same or most  
517 similar benefits offered by the commission for the Medicare-  
518 extension plan under section 10C and section 14 of M.G.L. c.32A  
519 with the largest subscriber enrollment. If such increased amounts  
520 do not exceed the dollar amounts of the plan design features for the  
521 same or most similar benefits offered by the commission for the  
522 Medicare-extension plan under section 4 of chapter 32A with the  
523 largest subscriber enrollment, the panel shall approve the  
524 appropriate public authority's immediate implementation of the  
525 proposed changes under M.G.L. c. 32B, § 22, subject to Section  
526 52.07. Where the political subdivision is not proposing a tiered  
527 provider network, the determination shall be made by comparing  
528 the savings that would result if the dollar amounts of the co-pays,  
529 deductibles and other cost-sharing plan design features in the  
530 political subdivision's plan equaled the dollar amounts of the co-  
531 pays, deductibles and other cost-sharing plan design features under  
532 tier 2 of the commission's most-subscribed plan. Where the  
533 political subdivision currently is proposing a tiered provider  
534 network that is tiered differently from the tiering in the  
535 commission's most-subscribed plan, the determination shall be  
536 made by assuming the co-pays, deductibles and cost-sharing plan  
537 design features in each tier of the political subdivision's plan are  
538 equal to those in the same tier of the commission's most-  
539 subscribed plan, beginning with a comparison of the highest tier.  
540 If the political subdivision's plan has fewer tiers than the  
541 commission's plan, the political subdivision's highest tier shall be  
542 compared to the commission's tier 3, and the second highest tier to  
543 the commission's tier 2.

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546 (3) If the panel does not approve implementation because the  
547 appropriate public authority's proposal fails to meet the criteria  
548 detailed in Section 52.06(4)(a)(1) and (2), above , the appropriate  
549 public authority may submit a new proposal to the public employee  
550 committee and restart the process from that point pursuant to  
551 Section 52.03.

552  
553 (b) Review the public authority's estimated monetary savings due to  
554 proposed changes, after consulting the Commission's actuary:

555  
556 (1) Within 10 calendar days of receiving proposed changes under  
557 M.G.L. c. 32B, §§ 22 or 23, the panel shall confirm, the  
558 appropriate public authority's estimated monetary savings due to  
559 proposed changes under M.G.L. c. 32B, § 22 or § 23.

560  
561 (2) If the proposal is to transfer subscribers to the Commission, the  
562 panel shall determine if the anticipated savings by doing so would  
563 be at least five percent greater than the maximum possible savings  
564 amount that would be attained by plan design changes authorized  
565 under M.G.L. c.32B, § 22. If the panel confirms these savings, the  
566 panel shall approve the appropriate public authority's immediate  
567 implementation of the proposed changes under M.G.L. c. 32B, §  
568 23, subject to procedures adopted by the commission for transfer  
569 of subscribers.

570  
571 (3) The appropriate public authority's estimate of savings due to  
572 the proposed changes shall be confirmed by the panel after  
573 consultation with the actuary selected by the Commission.

574  
575 (4) If the panel finds that the savings estimate is unsubstantiated, it  
576 may require the public authority to provide additional information  
577 or submit a new savings estimate for the panel's review and  
578 confirmation. It may also require the public employee committee  
579 to submit a response to the new estimate.

580  
581 (5) A certified copy of the vote confirming the savings estimate  
582 and, if the proposal is to transfer subscribers to the Commission,  
583 approval or rejection of the proposal, and explanation of the basis  
584 for any such change or disapproval shall be sent to the parties and  
585 the Secretary.

586  
587 (c) Review the public authority's mitigation proposal:

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589 (1) Within 10 calendar days of receiving proposed changes under  
590 M.G.L. c. 32B, § 22 or § 23, the panel shall review the proposal to  
591 mitigate, moderate or cap the impact of these changes for

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subscribers, including retirees, low-income subscribers and subscribers with high out-of-pocket health care costs, who would otherwise be disproportionately affected.

(2) The municipal health insurance review panel may approve the mitigation proposal, or it may determine the proposal to be insufficient and may require additional savings to be shared with subscribers in the form of health reimbursement arrangements, wellness programs, health care trust funds for emergency medical care or inpatient hospital care, out-of-pocket caps, Medicare Part B reimbursements or reimbursements for other qualified medical expenses, as determined by the panel. Premium reductions for subscribers that result from the plan design changes shall not be credited against the total amount determined to be required to fund the mitigation proposal. Any health reimbursement arrangements created under a mitigation proposal shall be administered by the appropriate public authority and shall not be the responsibility of the Commission.

(3) In no case shall the municipal health insurance review panel designate more than 25 percent of the estimated savings to subscribers.

(4) All obligations on behalf of the appropriate public authority related to the mitigation proposal shall expire after the initial amount of estimated savings designated by the panel to be distributed to subscribers has been expended.

(5) In reaching a decision on the proposal under this subsection, the municipal health insurance review panel may consider: (a) any alternative proposal from the public employee committee to mitigate, moderate or cap the impact of these changes for subscribers, (b) discrepancies between the percentage contributed by retirees, surviving spouses and their dependent and the percentage contributed by other subscribers, and (c) the impact of the changes on subscribers, including in particular the impact on retirees, low-income subscribers and subscribers with high out-of-pocket costs.

(6) The panel's decision shall incorporate any agreements made by the parties, and shall constitute the written agreement between the public employee committee and the appropriate public authority. The agreement shall be binding on all subscribers and their representatives.

638 (d) Once the panel has taken the actions required above, the panel shall be  
639 considered dissolved.

640  
641 *52.07 Implementation of agreements reached pursuant to M.G.L. c. 32B, §§ 21- 23*  
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643

644 (1) Subject to St. 2011, c. 69, § 4, a political subdivision shall implement changes to benefits  
645 for all subscribers as soon as practicable upon completing the process provided in M.G.L.  
646 c. 32B, § 21 and these regulations, but the public authority shall give subscribers at least  
647 60 days notice before implementing any changes in health insurance benefits under these  
648 regulations. Implementation of changes under M.G.L. c. 32B, §22 shall occur not later  
649 than 90 days after a written agreement has been signed under 801 CMR 52.04 or 52.06  
650 or, if the appropriate public authority and the public employee committee mutually  
651 determine that a mid-year change time would produce an undue burden, at the end of the  
652 current health insurance policy year. Implementation of transfer of subscribers to the  
653 commission shall be in accordance with the Commission's procedures. If a political  
654 subdivision provides notice to the commission by October 1, 2011 that it is transferring  
655 its subscribers to the commission and complies with the notice requirements provided by  
656 the Commission, the Commission shall allow the political subdivision to transfer its  
657 subscribers to the commission on or before January 1, 2012.  
658

659 (2) Any political subdivision which does not seek to make changes under M.G.L. c. 32B,  
660 §§ 21-23, including any political subdivision which votes against adopting G.L. c. 32B,  
661 §§ 21-23, shall file with the Executive Office for Administration and Finance a report by  
662 June 30, 2012 comparing existing plan design to the maximum possible savings available  
663 if health benefit changes were made pursuant to M.G.L. c. 32B, §21-23. To maintain  
664 comprehensive records of political subdivisions that make use of this process, savings in  
665 health insurance costs that resulted, and potential savings not achieved, and to measure  
666 the extent to which political subdivisions took advantage of this process, each political  
667 subdivision shall file an annual report by June 30 of each year with the Secretary  
668 showing:

- 669 (i) the health insurance plans that it offers and the number of subscribers in each;
- 670 (ii) whether it made use of M.G.L. c. 32B, § 19 or §§ 21-23;
- 671 (iii) if it did not make use of these processes, the maximum possible savings available if
- 672 health benefit changes were made pursuant to M.G.L. c. 32B, §21-23.  
673

674 (3) A political subdivision whose subscribers are currently covered by the commission shall  
675 not implement changes under this procedure until it has followed the procedure for  
676 withdrawal from coverage by the commission under the process set forth in the  
677 commission's regulations.  
678

679 (4) If a political subdivision initiated the process for implementing changes in its group  
680 health insurance benefits under M.G.L. c. 32B, §§21 -23 before the effective date of these  
681 regulations and has proceeded in a manner inconsistent with any provision of these  
682 regulations, the Secretary may waive or modify those inconsistent provisions for that  
683 political subdivision provided that the political subdivision comply with all requirements

684 of M.G.L. c. 32B, §§21-23. An appropriate public authority shall seek such waiver from  
685 the Secretary in writing, with a copy to the public employee committee. Any member of  
686 the public employee committee may present the Secretary with its position on the waiver  
687 request within 3 business days of receipt of the request.

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